109TH CONGRESS 2D SESSION

S. 4086

To improve data collection efforts with respect to the safety of pregnant women and unborn children in motor vehicle crashes, provide for research and development of appropriate countermeasures, educate the public regarding motor vehicle safety risks affecting pregnant women and unborn children, and for other purposes.

IN THE SENATE OF THE UNITED STATES

DECEMBER 6, 2006

Mr. DEWINE introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

A BILL

To improve data collection efforts with respect to the safety of pregnant women and unborn children in motor vehicle crashes, provide for research and development of appropriate countermeasures, educate the public regarding motor vehicle safety risks affecting pregnant women and unborn children, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Maternal Motor Vehi-
- 5 cle Crash Safety Act of 2006".

1 SEC. 2. DEFINITIONS.

2 In this Act:

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- 3 ADMINISTRATOR.—The term "Adminis-4 trator" means the Administrator of the National 5 Highway Traffic Safety Administration.
- 6 (2) Appropriate congressional commit-TEES.—The term "appropriate congressional com-7 8 mittees" means the Committee on Appropriations 9 and Committee on Commerce, Science, and Trans-10 portation of the Senate and the Committee on Appropriations and the Committee on Energy and 12 Commerce of the House of Representatives.
 - (3) BIOFIDELIC.—The term "biofidelic" means having the property of responding to and being impacted by crash and other external forces in a manner directly consistent with the way in which a live human being would respond to and be impacted by such forces.
 - (4) Data linkage system.—The term "data linkage system" means an information system that is capable of accurately tracking adverse health effects and birth outcomes for pregnant women who are occupants of a motor vehicle that is involved in a crash and the unborn children of such women, through the connection and analysis of multiple data sources.

1 (5) Unborn child.—The term "unborn child"
2 means a member of the species homo sapiens, at any
3 stage of development, who is carried in the womb.

4 SEC. 3. FINDINGS.

- Congress makes the following findings:
- 6 (1) Injuries are the leading cause of pregnancyassociated deaths in the United States.
 - (2) Motor vehicle crashes are the leading cause of injury deaths in women of reproductive age and the leading cause of injury hospitalizations among pregnant women.
 - (3) Studies have indicated that motor vehicles are estimated to account for up to 80 percent of injury related deaths among unborn children.
 - (4) Transportation Research Board publications indicate that deaths among unborn children due to motor vehicle crashes are more frequent than several notable fatal childhood injuries, including bicycle related deaths in children aged 0 through 15, firearm related deaths in children aged 0 through 9, and motor vehicle crash related deaths in children aged 0 through 1.
 - (5) Studies suggest that approximately 3 percent of all babies born in the United States are involved in a motor vehicle crash while in utero.

1	(6) Studies have shown that elevated risks of
2	birth-related threats and obstetric complications fol-
3	lowing crashes involving pregnant women include—
4	(A) premature childbirth;
5	(B) low birth weight;
6	(C) placental injury;
7	(D) uterine rupture; and
8	(E) amniotic rupture.
9	(7) Despite advances in vehicle safety, pregnant
10	women have not received the special attention and
11	consideration needed to understand, reduce, and pre-
12	vent the risks of adverse pregnancy outcomes related
13	to crashes.
14	(8) There is a need for more research and ap-
15	plication using anthropometric test devices and com-
16	puterized modeling systems that represent pregnant
17	women during all stages of pregnancy.
18	(9) During pregnancy, the risks of traumatic
19	injury to a woman is shared by the woman's unborn
20	child. Assessing the magnitude and characteristics of
21	those risks through data linkage systems, comparing
22	the risks to other injuries and diseases, and reducing
23	them, are important unmet challenges for improving

maternal and child health.

- what can happen during, and after, a pregnant woman is involved in a motor vehicle crash. This includes the effects of a crash on the mother, the unborn child, and the delicate physiological balance between the mother and child that separates healthy from unhealthy pregnancies, including the effects of maternal physiologic adaptations to trauma, fluid loss and shock, effects from maternal stress, effects from diagnostic regimens, medical or surgical procedures, or the wide variety of prescription medicines, and other medication taken by the mother.
 - (11) Despite the importance of the health of mothers and unborn children involved in motor vehicle crashes, agencies and data linkage systems responsible for tracking motor vehicle injuries, deaths, and other measures of adverse outcome rarely capture pregnancy status.
 - (12) Existing data collection and analysis systems generally do not count unborn children involved in motor vehicle crashes and do not follow them after their birth to ascertain the effects of the crash on long-term neuro-developmental and functional outcomes.

1	SEC. 4. SENSE OF CONGRESS ON IMPROVEMENTS TO THE
2	NATIONAL AUTOMOTIVE SAMPLING SYSTEM
3	CRASHWORTHINESS DATA SYSTEM.
4	It is the sense of Congress that the Administrator—
5	(1) should continue to include in the National
6	Automotive Sampling System Crashworthiness Data
7	System maintained by the Administrator data re-
8	lated to motor vehicle crashes that involved a preg-
9	nant women; and
10	(2) should identify other means to advance the
11	current level of understanding regarding the num-
12	ber, nature, and impact of motor vehicle crashes in-
13	volving pregnant women and their unborn children
14	through data collection, data linkage systems, and
15	analysis systems.
16	SEC. 5. GRANTS FOR DATA LINKAGE SYSTEMS PROGRAMS.
17	(a) In General.—The Administrator shall, in con-
18	sultation with appropriate officials of State agencies or
19	public health organizations, carry out a program to pro-
20	vide grants and other incentives, including technical as-
21	sistance to eligible entities for the purpose described in
22	subsection (b).
23	(b) Purpose.—A grant or other incentive provided
24	under this section shall be used to promote the develop-
25	ment of data linkage systems described in subsection (e).

1	(c) Eligible Entity.—In this section, the term "el-
2	igible entity" means an academic, public health, or trans-
3	portation safety organization or a State or local govern-
4	ment agency that the Administrator determines is appro-
5	priate to receive a grant or incentive under this section.
6	(d) Application and Award Process.—
7	(1) APPLICATIONS.—Each eligible entity seek-
8	ing a grant under this section shall submit an appli-
9	cation to the Administrator at such time and in such
10	manner as the Administrator may require.
11	(2) AWARDS.—Not later than 180 days after
12	the date of the enactment of this Act, the Adminis-
13	trator shall establish—
14	(A) the criteria for awarding a grant or in-
15	centive under this section; and
16	(B) a competitive, merit-based process to
17	select applications to receive a grant or incen-
18	tive under this section.
19	(3) Publication.—Not later than 180 days
20	after the date of the enactment of this Act, the Ad-
21	ministrator shall publish in the Federal Register the
22	criteria and process described in paragraph (2).
23	(e) Program Structure.—The data linkage sys-
24	tems eligible to receive assistance under this section are
25	systems that use the following sources:

- 1 (1) State and local vital statistics databases, in-2 cluding birth, infant, and death records.
- 3 (2) State and local crash and driver's license4 records.
- 5 (3) Other computerized health records as avail-6 able, including emergency medical services reports 7 and hospital and emergency room admission and dis-8 charge records.
- 9 (f) Existing Data Systems.—To the maximum ex-10 tent possible, the Administrator shall integrate the grant and incentive program carried out under this section with 11 the existing State specific Crash Outcome Data Evalua-12 tion Systems carried out by the Administrator to utilize the capabilities, linkage expertise, and organizational rela-14 15 tionships of such Systems to provide a foundation for improving the tracking of adverse health effects and birth 16 17 outcomes for pregnant women who are occupants of a 18 motor vehicle at the time of a crash and their unborn chil-19 dren.
- 20 (g) Data Security and Privacy.—In carrying out 21 this section, the Administrator and any eligible entity se-22 lected to receive a grant or incentive under this section 23 for a data linkage system shall ensure that personal identi-24 fiers and other information utilized in that data linkage 25 system related to a specific individual is handled in a man-

- ner consistent with all applicable Federal, State, and local laws and regulations and to ensure the confidentiality of 3 such information, and in the manner necessary to prevent 4 the theft, manipulation, or other unlawful or unauthorized 5 use of personal information contained in data sources used 6 for linkage studies. 7 (h) AUTHORIZATION OF APPROPRIATIONS.— 8 (1) In General.—There are authorized to be 9 appropriated \$2,500,000 for each of the fiscal years 10 2007, 2008, 2009, and 2010 to carry out this sec-11 tion. 12 (2) Availability of funds.—Funds appro-13 priated pursuant to the authorization of appropria-14 tions in paragraph (1) shall remain available until 15 expended. 16 SEC. 6. SAFETY RESEARCH PROGRAM AND NATIONAL CON-17 FERENCE. 18 (a) Safety Research Program.— 19 (1) REQUIREMENT TO CONDUCT.—The Admin-20 istrator shall conduct a research program as de-21 scribed in this section to promote the health and 22 safety of pregnant women who are involved in motor 23 vehicle crashes and of their unborn children.
 - (2) High priority research areas.—In carrying out the research program under this section,

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1	the Administrator shall place a high priority on con-
2	ducting research to—
3	(A) investigate methods to maximize the
4	injury prevention performance of standard 3-
5	point safety belts for pregnant women during
6	all stages of pregnancy;
7	(B) analyze the effectiveness of tech-
8	nologies designed to modify or extend the safety
9	performance of 3-point safety belts for pregnant
10	women across a range of pregnancy phases, in-
11	cluding technologies currently available in the
12	marketplace;
13	(C) develop biofidelic, anthropometric test
14	devices that are representative of pregnant
15	women during all stages of pregnancy; and
16	(D) develop biofidelic, computer models
17	that are representative of pregnant women dur-
18	ing all stages of pregnancy to aid in under-
19	standing crash forces relevant to the safety of
20	pregnant women and unborn children that may
21	include the utilization of existing modeling sys-
22	tems developed by private and academic institu-
23	tions, if appropriate.
24	(b) National Conference.—

- 1 (1) REQUIREMENT TO CONVENE.—Not later 2 than 18 months after the date of the enactment of 3 this Act, the Administrator, in consultation with the 4 heads of other appropriate Federal agencies, shall 5 convene a national research conference for the pur-6 pose of identifying critical scientific issues for re-7 search on the safety of pregnant women involved in 8 motor vehicle crashes and their unborn children.
 - (2) Purpose of the conference required by paragraph (1) shall be to establish and prioritize a list of research questions to guide future research related to the safety of pregnant women involved in motor vehicle crashes and their unborn children.
 - (3) AUTHORITY TO PARTNER WITH OTHER OR-GANIZATIONS.—The Administrator is authorized to carry out the conference required by paragraph (1) in a partnership with organizations recognized for expertise related to the research described in paragraph (2).
- 21 (c) REPORT REQUIRED.—Not later than 2 years 22 after the date of the enactment of this Act, the Adminis-23 trator shall submit to the appropriate congressional com-24 mittees a report that describes—

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- 1 (1) the research program carried out by the Ad2 ministration pursuant to subsection (a), including
 3 any findings or conclusions associated with such re4 search program; and
- 5 (2) the priorities established at the national 6 conference required by subsection (b), plans for reg-7 ulations or future programs, or factors limiting the 8 effectiveness of such research.

(d) Authorization of Appropriations.—

- (1) In General.—For each of the fiscal years 2007, 2008, and 2009, there are authorized to be appropriated such sums as necessary to carry out this section.
- 14 (2) AVAILABILITY OF FUNDS.—Funds appro-15 priated pursuant to the authorization of appropria-16 tions in paragraph (1) shall remain available until 17 expended.

18 SEC. 7. PUBLIC OUTREACH AND EDUCATION.

- 19 (a) In General.—The Administrator shall conduct 20 a public outreach and education program to increase 21 awareness of the unique safety risks associated with motor
- 21 awareness of the unique safety fisks associated with motor
- 22 vehicle crashes for pregnant women and the unborn chil-
- 23 dren of such women and of the methods available to re-
- 24 duce such risks. Such program shall include making infor-

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- 1 mation regarding the injury-prevention value of proper
- 2 safety belt and airbag use available to the public.
- 3 (b) TARGETED OUTREACH.—The Administrator shall
- 4 carry out the program described in subsection (a) in a
- 5 manner that utilizes media and organizational partners to
- 6 effectively educate pregnant women, ensure an overall edu-
- 7 cational impact, and efficiently utilize the program's re-
- 8 sources.
- 9 (c) Program Initiation and Duration.—The Ad-
- 10 ministrator shall initiate the program described in sub-
- 11 section (a) not later than 12 months after the date of the
- 12 enactment of this Act, and shall maintain such program
- 13 for not less than 24 months, subject to the availability
- 14 of funds.
- 15 SEC. 8. INCLUSION OF SAFETY DATA IN ANNUAL ASSESS-
- 16 MENT.
- 17 (a) IN GENERAL.—Subject to subsection (b), the Ad-
- 18 ministrator shall include a discussion of data regarding
- 19 the safety of pregnant women who are involved in motor
- 20 vehicle crashes and of their unborn children, including any
- 21 relevant trends in such data, in each of the Annual Assess-
- 22 ment of Motor Vehicle Crashes published by the National
- 23 Center for Statistics and Analysis of the National High-
- 24 way Traffic Safety Administration or an equivalent publi-
- 25 cation of such Center.

- 1 (b) Report to Congress.—If the Administrator de-
- 2 termines that including the information described in sub-
- 3 section (a) in the Annual Assessment of Motor Vehicle
- 4 Crashes or an equivalent publication is not feasible, the
- 5 Administrator shall submit a report to the appropriate
- 6 congressional committees not later than 60 days after the
- 7 date of the release of such Annual Assessment or equiva-
- 8 lent publication that states the reasons that it was not
- 9 feasible to include such information and an analysis of the
- 10 steps necessary to make such information available in the

11 future.

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